

**UNITED STATES DISTRICT COURT
DISTRICT OF NEVADA**

JOHN RAY VELLA,
Plaintiff,
vs.
CAROYN W. COLVIN, Acting Commissioner,
Social Security Administration,
Defendant.
Case No. 2:15-cv-01560-APG-GWF
**FINDINGS AND
RECOMMENDATION**

This matter is before the Court on Plaintiff John Ray Vella's Complaint to Set Aside the Final Order of the Commissioner Pursuant to 42 U.S.C. §§ 405(G) and 1383(C)(3) (ECF No. 1), filed on August 14, 2015. The Acting Commissioner filed her Answer (ECF No. 8) on October 16, 2015. Plaintiff filed his Motion for Remand (ECF No. 12) on November 18, 2015. The Acting Commissioner filed her Cross Motion to Affirm and Opposition to Plaintiff's Motion for Remand (ECF No. 17) on February 4, 2016. Plaintiff did not file a reply brief.

BACKGROUND

A. Procedural History.

Plaintiff John Vella filed an application for Social Security Disability benefits on January 23, 2012, alleging that he became disabled on March 2, 2009. *See* Administrative Record (“AR”) 258-265. The Commissioner denied Plaintiff’s application initially on March 20, 2012, and upon reconsideration on June 19, 2013. AR 93-106, 111-132. Plaintiff requested a hearing before an Administrative Law Judge (“ALJ”). An initial hearing was conducted on July 15, 2014 before ALJ Teresa L. Hoskins Hart during which Lowell Sparks, M.D., an internal medicine specialist, and James M. Haynes, M.D., a neurologist, testified. AR 75-92. The hearing was continued to November 17, 2014 at which Robert J. McDevitt, M.D., a psychiatrist, testified. Plaintiff also testified at this hearing, as did vocational expert Dr. Robin Generaux. AR 39-74. The ALJ issued

1 her decision on February 24, 2015. The ALJ concluded that Plaintiff was disabled from September
 2 2, 2009 through January 20, 2012, but was not disabled thereafter. AR 15-32. Plaintiff's request for
 3 review by the Appeals Council was denied on June 16, 2015. AR 1-3. Plaintiff then commenced
 4 this action for judicial review pursuant to 42 U.S.C. § 405(g). This matter has been referred to the
 5 undersigned magistrate judge for findings and recommendations.

6 **B. Factual Background.**

7 Plaintiff challenges only the ALJ's determination that he did not have a severe mental
 8 impairment that rendered him incapable of any gainful employment after June 19, 2012. The
 9 following factual background therefore focuses on Plaintiff's alleged mental impairments.

10 Plaintiff John Vella was born on September 4, 1967. He is 5'9" tall and weighed 270 pounds
 11 at the time of his disability report. Mr. Vella was employed as an ironworker from 2007 to 2009.
 12 Prior to that he worked as a construction safety inspector from 2004 to 2007; a hotel maintenance
 13 engineer or "houseman" from 2001 to 2003; and a taxi/limousine driver from 1997 to 2000. AR
 14 303-312. Mr. Vella has a high school diploma. He attended a highway patrol school in Texas to
 15 become a deputy sheriff, but did not finish. He received job training through the iron workers union.
 16 He also studied respiratory therapy at a community college. AR 59-62.

17 On March 2, 2009, Plaintiff was working on a construction project in Las Vegas, Nevada. He
 18 and another worker were on a lift device with a cage at the top. The device malfunctioned, causing
 19 the cage to slam against the building and break through two walls. Plaintiff was thrown around
 20 inside the cage. AR 428. After the accident, Mr. Vella drove home in his own vehicle and went to
 21 the Concentra Medical Center later that day. AR 442. He reported pain mostly to the anterior parts
 22 of his body—shoulders, chest wall, forearms, knees and ankles. In follow-up medical visits on March
 23 5 and 10, 2009, Plaintiff complained of pain in the cervical and lumbar spine regions, left knee,
 24 ankle and foot. AR 422-428. There was no indication in these initial medical records that Plaintiff
 25 had sustained a head injury. During a medical consultation on September 21, 2009, however,
 26 Plaintiff reported that he "had possible loss of consciousness" in the accident. AR 442.

27 Plaintiff filed a worker's compensation claim and received extensive medical treatment for
 28 physical injuries resulting from the accident. According to an April 4, 2011 report by Dr. Firooz

1 Mashood, Plaintiff incurred the following work related injuries/medical procedures: Cervical spine
 2 sprain/strain; lumbar spine sprain/strain superimposed on a central disc herniation at L4-L5; closed
 3 head injury with reported loss of consciousness without residual; chest wall contusion and chest
 4 pain; thoracic spine sprain/strain superimposed on disc herniation at T6-T7; left wrist sprain/strain;
 5 right elbow injury requiring arthroscopic with synovectomy on June 25, 2009; left shoulder injury
 6 requiring arthroscopy, subacromial decompression, debridement and synovectomy on August 5,
 7 2009; left knee arthroscopic partial meniscectomy on October 15, 2009; right knee arthroscopic
 8 partial medial meniscectomy on October 29, 2009; left ankle arthroscopy with extensive debridement
 9 on January 18, 2010; and right ankle arthroscopy with extensive debridement on August 30, 2010.
 10 Plaintiff also complained of difficulty with bladder function. AR 996. Dr. Mashood noted that
 11 Plaintiff stated that he sustained a head injury and experienced momentary loss of consciousness in
 12 the accident. Plaintiff denied any headaches, but reported occasional impaired memory. He also
 13 denied visual disturbances or hearing loss. AR 994. Dr. Mashood noted that Plaintiff would be
 14 seeing a neurologist.¹

15 Plaintiff was seen by Dr. Daniel Broeske, neurologist, on May 25, 2011. Plaintiff told Dr.
 16 Broeske that he was conscious throughout the accident, but that approximately two months later he
 17 "became aware of progressive perceived memory impairment, irritability, outbursts of rage, sleep
 18 disturbance as well as occasional flashbacks to the incident." AR 588. He reported "difficulty
 19 registering information verbally conveyed to him by his wife and others and easy distractibility." AR
 20 588. Plaintiff had not yet tried antidepressant or anxiolytic therapy and he was in the process of
 21 being scheduled for a psychiatric evaluation. Plaintiff stated that he had a headache about once a
 22 week, but did not take headache medication. Dr. Broeske noted that Plaintiff was
 23 extremely frustrated by his incapacity following the accident. AR 588. Under "Neurologic," Dr.
 24 Broeske noted that Plaintiff complained of difficulty with concentration, poor balance, headaches

25
 26 ¹Dr. Mashood identified himself as the "Designated Impairment Evaluator," and his role appeared to be
 27 to oversee Plaintiff's medical care for his work related injuries, determine when he reached maximum medical
 28 improvement for those injuries, and provide a functional capacity evaluation relating to Plaintiff's ability to
 return to work. During Dr. Mashood's visits, Plaintiff's nurse/case manager was present. AR 912-998.

1 and disturbances in coordination, falling down, visual disturbances, and memory loss. AR 589.
2 Under "Psychiatric," he noted that Plaintiff complained of anxiety, depression and thoughts of
3 violence. AR 589. Dr. Broeske stated that musculoskeletal, cranial nerves, and neurologic
4 examination findings were normal. Under "Mental Status Exam," Plaintiff was noted to be oriented
5 to date, time and place. He had 2/3 memory at 3 minutes with distraction. He could spell "world"
6 backwards. There was no language aphasia. Plaintiff scored 29 out of 30 on the Mini Mental State
7 Exam. AR 590. Dr. Broeske stated that Plaintiff had probable posttraumatic stress disorder and that
8 he possibly suffered a mild concussion in the accident. Plaintiff appeared to have postconcussive
9 syndrome symptomatology with residual vascular headaches, as well as mood instability, irritability,
10 sleep disturbances and memory impairment as objectively determined by the Mini-Mental status
11 examination. Dr. Broeske recommended that a brain MRI be obtained and agreed with the need for
12 formal psychiatric evaluation. He prescribed Lortab and Soma medication. AR 591.

13 Dr. Broeske next saw Plaintiff on July 11, 2011 at which time he reported some improvement
14 in his mood instability. Plaintiff estimated that he had "only about three such attacks" during the
15 past months each lasting about 6 hours. He was still experiencing occasional flashbacks. An
16 electroencephalogram was normal. The brain MRI was not available for review due to technical
17 difficulties. Plaintiff had not yet had his psychiatric evaluation. Plaintiff complained of fatigue, eye
18 irritation, eye pain and light sensitivity, ringing in ears, decreased hearing, nosebleeds, chest pain,
19 lightheadedness, swelling of hands and feet, weight gain and excessive snoring. AR 585. Dr.
20 Broeske encouraged Plaintiff to obtain a psychiatric evaluation and noted that he seemed "to be
21 making good symptomatic progress overall." AR 587.

22 On September 12, 2011, Plaintiff reported that he was still experiencing flashbacks and other
23 posttraumatic symptomatology on a fairly frequent basis. He was scheduled to see Dr. Ross, a
24 neuropsychologist, in the near future. AR 580. Dr. Broeske stated that "[f]ortunately, he does seem
25 to be experiencing fewer mood instability attacks as time goes on." AR 582. On November 8, 2011,
26 Dr. Broeske noted that Plaintiff had completed six counseling sessions with Dr. Ross. Plaintiff
27 reported that his pain had diminished considerably. He was no longer taking Vicodan and was using
28 Lortab sparingly. "He feels that he is benefitting from the psychological intervention at this time."

1 AR 576. Dr. Broeske stated that he would implement as deemed appropriate the psychological
2 medications recommended by Dr. Ross. AR 578.

3 On December 14, 2011, Plaintiff reported “continued progress in terms of his symptoms of
4 anxiety and jitteriness. Cymbalta even at a low dose of 30 mg has been helpful to him. . . . He
5 seems to be having fewer panic-like attacks in recent weeks.” AR 572. Dr. Broeske stated that
6 “[t]he patient believes that there has been significant symptomatic improvement and, in agreement
7 with the recommendations made by his psychologist, I shall have him advance the dose of Cymbalta
8 as tolerated to 60 mg taken at nighttime.” AR 574. Plaintiff stated that he did not believe he needed
9 the speech therapy recommended by Dr. Ross. AR 574. On February 14, 2012, Plaintiff reported
10 reduced pain and that he was continuing to receive psychological therapy from Dr. Ross. The
11 increased dosage of Cymbalta also conferred benefit. AR 569. Dr. Broeske increased the Cymbalta
12 to 90 mg at nighttime. AR 571. On March 14, 2012, Dr. Broeske noted that Plaintiff had benefitted
13 from the higher dosage of Cymbalta and was having less generalized pain and depressive symptoms.
14 The Cymbalta also provided some relief for his headaches, but he was still having them several times
15 per week. AR 564. Dr. Broeske regarded Plaintiff as being at maximum medical improvement,
16 stable and ratable. He noted that Plaintiff had some persistent short term memory problems
17 subjectively. AR 566. There is no record that Dr. Broeske saw Plaintiff after March 14, 2012.

18 Dr. Staci Ross, a clinical neuropsychologist, performed a psychological evaluation of the
19 Plaintiff on August 31, 2011 and a neuropsychological evaluation on September 30, 2011. AR 672-
20 683. Dr. Ross stated that Plaintiff demonstrated “significant, severe symptoms of anxiety,
21 depression, heightened somatic focus, interpersonal difficulties, homicidal and suicidal ideation, with
22 no intent to harm.” AR 675. Behaviorally, he demonstrated “marked pain and stiffness, as well as
23 visible stress in terms of agitation, anxiety, tearfulness, as well as reduced confidence level, and
24 attentional difficulties. Cognitively, he is reporting and observed to have attentional memory
25 difficulties, and adaptively, he is impacted in all areas related to a combination of psychological,
26 physical and reported cognitive difficulties.” AR 675. Dr. Ross’s diagnosis was major depression,
27 posttraumatic stress disorder; and pain disorder, secondary to general medical condition. She stated
28 that Plaintiff had mild cognitive impairment that appeared to be impacted by a history of probable

1 mild traumatic brain injury and ongoing severe psychological distress and pain experience. AR 682.

2 Dr. Ross provided psychological counseling to Plaintiff on September 19 and 26, October 17
 3 and 26, November 2, 16, and 30, December 14, 2011, January 9 and 23, and February 13, 2012. AR
 4 1148-115, 654-656. These specific dates are noted in light of the ALJ's statement that Plaintiff did
 5 not see Dr. Ross during the approximate six month period prior to filing his application for Social
 6 Security disability on January 18, 2012. The ALJ stated that Plaintiff's session with Dr. Ross on
 7 February 13, 2012 was the first time he had seen her since September 30, 2011. AR 21. The records
 8 also show that Dr. Ross provided counseling to Plaintiff on a bi-monthly basis from March 5, 2012
 9 to June 11, 2014. Dr. Ross also provided counseling on September 17, 2014 and January 7, 2015.
 10 AR 655-671, 1112-1147, 1174, 1119.

11 Dr. Ross's progress notes contained only generalized descriptions of Plaintiff's anxiety,
 12 depression or anger symptoms. A typical note stated that "[h]e reported continuing to experience
 13 ongoing symptoms of posttraumatic stress disorder which are significantly debilitating for him, with
 14 ongoing flashbacks, nightmares, reliving experiences with increased general arousal; however,
 15 symptoms of anxiety and anger, he has been improved with current medical management and
 16 ongoing treatment. In addition, continue to discuss ongoing cognitive difficulties he is experiencing
 17 at this time." AR 656, *March 26, 2012 Progress Note*. Dr. Ross's "Impressions" were similarly
 18 general: "Overall Mr. Vella continues to[sic] demonstrate a gradual trend for improvement with
 19 residual symptoms of anxiety, depression and cognitive difficulties, consistent with industrial injury.
 20 Previously noted reduced anger control continues to be improved. He continues to be very motivated
 21 for therapy. He denies suicidal ideation." AR 657, *April 12, 2012 Progress Note*. The progress
 22 notes indicated that Plaintiff's depression, anxiety and anger waxed and waned over the course of the
 23 psychological counseling, but with Dr. Ross consistently noting a gradual or continuing trend for
 24 improvement. AR 654-671.

25 Dr. Ross wrote a September 17, 2013 letter to a vocational specialist-consultant regarding
 26 whether Plaintiff was able to participate in a vocational training program. Dr. Ross stated:

27 From a psychological standpoint, given the severity of posttraumatic
 28 stress disorder, depression, and reduced anger control, as well as his
 psychological responses to his increased pain episodes, I do not think it

1 is possible that Mr. Vella is able to return to work. He presents with
 2 marked variability in his emotional functioning, which will impact his
 3 motivation and follow through with work related tasks, as well as
 4 accuracy in doing so. At times, he has difficulties completing daily
 5 tasks secondary to variability in concentration, motivation, follow
 6 through, pain experience, coping and emotional control.

7 AR 1134.

8 Dr. Ross wrote a September 30, 2013 rebuttal report to the opinions of Dr. Robert F.
 9 Asarnow, a psychologist who conducted an independent medical evaluation of Plaintiff in July 2013.
 10 AR 1126-1132.² Although Dr. Asarnow's report is not included in the record, Dr. Ross stated that he
 11 had opined that there was no evidence that Plaintiff sustained a brain injury as a result of the March
 12 2, 2009 accident. Dr. Asarnow also reportedly stated that there was no evidence that Plaintiff was
 13 experiencing clinically significant cognitive impairment; and that there were questions whether he
 14 had given full effort during psychological testing or was exaggerating his psychiatric symptoms. AR
 15 1127-1129. Dr. Ross provided a lengthy and somewhat convoluted rebuttal to Dr. Asarnow's
 16 opinions. She stated that Plaintiff had mild cognitive impairments resulting from the accident and
 17 continued to demonstrate symptoms of depression, anxiety, interpersonal difficulties, reduced anger
 18 control, and other symptoms associated with posttraumatic stress disorder. Although Plaintiff's
 19 symptoms had improved through therapy, she recommended that he continue to receive
 20 psychotherapy treatment. AR 1131.³

21 ²It appears that Plaintiff was involved in litigation regarding the alleged injuries he sustained in the
 22 March 2, 2009 accident.

23 ³Dr. Asarnow's opinions were also discussed in an October 9, 2014 report prepared by Dr. Charles
 24 Quaglieri who stated:

25 The patient underwent a neuropsychological evaluation in July 2013 and a report was issued on
 26 August 17, 2013 by Dr. Asarnow. It was his conclusions that there was no evidence that the
 27 patient sustained a brain injury as a result of the March 2, 2009 accident. He was able to drive
 himself home and during the first 6 weeks he never complained of concussive syndrome or
 memory loss. He thought there was no evidence that he was experiencing cognitive impairments.
 He noted that the patient had anxiety and depression. He thought he had some symptoms of
 PTSD.

28 AR 1184.

1 Dr. Broeske referred Plaintiff to Theresa Stempien, a certified Speech and Language
 2 Pathologist for evaluation and speech/language therapy. In her June 27, 2012 report, Ms. Stempien
 3 stated that because Plaintiff was three years post-injury, he had most likely developed compensatory
 4 strategies, positive or not, for his cognitive impairments and verbal challenges. She also noted that
 5 he presented with significant frustration and depressive affect secondary to his ongoing post-
 6 traumatic injuries and chronic daily pain. AR 595. Ms. Stempien administered formal tests to
 7 diagnose aphasia, and cognitive deficits. She stated that even though Plaintiff performed relatively
 8 well on formal test batteries, his cognitive functioning was moderately impaired. Plaintiff's
 9 phonation (speech sounds) was clear and breath control was within normal limits. His
 10 conversational discourse was disjointed and scattered, with frequent tangents and some verbal
 11 paraphasic errors noted. Plaintiff reported that he was easily distracted and immediately forgot
 12 things and tasks. AR 598. Ms. Stempien provided speech and language therapy to Plaintiff from
 13 June 27, 2012 through August 9, 2012. AR 600-620. On August 10, 2012, Ms. Stempien reported
 14 to Dr. Mashood that Plaintiff had made small gains in treatment and recommended an additional 4
 15 week period of therapy at 2 times per week. AR 621. Dr. Mashood, however, did not prescribe
 16 additional speech therapy.

17 Beginning on April 4, 2011, Dr. Mashood saw Plaintiff approximately every two weeks to
 18 update his medical condition and assess whether he had reached maximum medical improvement.
 19 On April 21, 2011, Dr. Mashood noted that Plaintiff was scheduled to see a urologist and a
 20 psychiatrist and that a neurology evaluation was pending. On May 5, 2011, he noted that Plaintiff
 21 had not yet seen the urologist, psychiatrist or neurologist. He recommended that Plaintiff be released
 22 to work with limitations including lifting no more than 20 pounds and avoiding repetitive bending,
 23 prolonged standing, and walking no more than 1 hour per shift. AR 985-88. On June 2, 2011, Dr.
 24 Mashood noted that Plaintiff had seen a neurologist who recommended an MRI study of the brain
 25 and an EEG study.⁴ He noted that Plaintiff "has been advised that he is suffering from posttraumatic
 26 stress disorder and he needs to visit a psychologist." AR 976. Dr. Mashood gave Plaintiff a referral

27
 28 ⁴Dr. Broeske made these recommendations on May 25, 2011. AR 591.

1 to see Dr. Mortillaro, a psychologist. AR 977.

2 On August 18, 2011, Dr. Mashood noted that Plaintiff had been referred to Dr. Ross, instead
3 of Dr. Mortillaro, and he listed “reactive depression and anxiety” as one of Plaintiff’s diagnoses. AR
4 962-963. On September 15, 2011, Plaintiff reported that Dr. Ross told him that he was suffering
5 from posttraumatic stress disorder and would require psychological counseling. Dr. Mashood
6 continued to recommend that Plaintiff be released to return to work with the lifting and movement
7 limitations. AR 960. On November 17, 2011, Plaintiff reported that he was still experiencing
8 anxiety and had been told that he would require long-term counseling. Dr. Mashood, however, did
9 not believe that Plaintiff needed long-term psychological counseling. He noted that Plaintiff was not
10 anxious or depressed during his examinations of him. He stated that Plaintiff should gradually wean
11 himself off of Xanax. AR 951. In his December 12, 2011 report, Dr. Mashood stated that he also
12 advised Plaintiff on November 17, 2011 “to complete psychological intervention.” AR 947. Dr.
13 Mashood stated that it was unfortunate that Plaintiff “is still receiving psychological therapy under
14 Dr. Ross’ supervision for reasons unknown. He reports that he is experiencing episodes of
15 depression and anxiety.” AR 947. Dr. Mashood stated that the only thing preventing Plaintiff from
16 being considered at maximum medical improvement was the psychological intervention “which
17 should be completed soon.” AR 947. Dr. Mashood stated that he would give Plaintiff another four
18 weeks in which to complete his psychological counseling, at which time he would consider
19 Plaintiff’s medical condition permanent and stationary. He did not believe that Plaintiff needed
20 further psychological therapy. AR 948.

21 On January 10, 2012, Dr. Mashood stated that a review of Dr. Ross’s records indicated that
22 Plaintiff was making good progress. He was taking Xanax 1 q.h.s. and Cymbalta 2 q.h.s. and had an
23 appointment to see the neurologist. Plaintiff complained of pain in the neck, low back, knees, ankles
24 and elbows. Dr. Mashood stated that Plaintiff would gradually wean himself off his current
25 medications and cease psychotherapy. AR 945. On January 19, 2012, Dr. Mashood prescribed
26 Lortab and a Lidoderm patch and referred Plaintiff for a functional capacity evaluation. AR 942. On
27 January 31, 2012, Dr. Mashood noted that Plaintiff’s chest pain was subsiding, he was doing well
28 overall and had completed his functional capacity evaluation. Dr. Mashood gave Plaintiff a “last”

1 prescription for Lortab and a Lidoderm patch and released him to return to work with permanent
2 restrictions, including maximum lifting of 50 pounds, avoidance of reaching overhead, prolonged
3 standing, and walking no more than 2 hours per shift. AR 939.

4 Dr. Mashood next saw Plaintiff on July 6, 2012 at which time Plaintiff reported that he was
5 now receiving psychological intervention twice per week for progressively worsening symptoms.
6 Plaintiff complained of impaired memory, talking to himself when he was thinking, and having
7 bursts of anger. Plaintiff also complained of tinnitus in both ears which was becoming worse. Dr.
8 Mashood noted that none of these symptoms were present at the previous evaluation in January
9 2012. Plaintiff was not taking any pain medication “even though he is experiencing so much pain
10 involving different parts of his body.” AR 934. Dr. Mashood gave Plaintiff a prescription for Lortab
11 and encouraged him to continue exercises. AR 936. On July 19, 2012, Plaintiff provided Dr.
12 Mashood with Dr. Ross’s July 12, 2012 progress note. Plaintiff stated that he was continuing to
13 experience chronic pain in multiple areas of his body, including neck and back pain which was well
14 controlled by Lortab. He stated that he was depressed, had thoughts of harming people, and had
15 pushed his wife against the wall two weeks earlier. AR 932. Dr. Mashood commented that “[what]
16 the patient is saying regarding his pain management and his anger behavior is different than what Dr.
17 Ross has documented in his report which raises the question whether his symptomatology and
18 presentation are real or not.” AR 932. He noted that Plaintiff did not demonstrate significant pain
19 behavior. His gait was normal, and there were no muscle spasms or tightness of the cervical,
20 thoracic and lumbar paraspinal muscles. Range of motion of the cervical and lumbar spine was near
21 normal range. Neurological examination showed 5/5 muscle strength and symmetrical reflexes. Dr.
22 Mashood recommended that Plaintiff be referred to a psychiatrist for evaluation. He stated that there
23 was no need for Plaintiff to follow up with a neurologist or to see Dr. Ross. AR 932-933.

24 On August 2, 2012, Dr. Mashood noted that Plaintiff “is doing better since he has not seen
25 the psychologist.” AR 928. (Dr. Ross also saw Plaintiff on August 2, 2012.) Plaintiff was awaiting
26 authorization to see a psychiatrist and an ENT physician. Dr. Mashood noted that he was under the
27 care of a speech therapist “for unknown reasons.” AR 928. Dr. Mashood stated that Plaintiff’s
28 reported episodes of anger behavior associated with depression were not supported by Dr. Ross’s

1 report of July 12, 2012. He also indicated that there were inconsistencies between Dr. Ross's report
2 and Plaintiff's reports of pain on previous evaluation. Dr. Mashood stated that there was no need for
3 Plaintiff to treat further with the speech pathologist. He instead needed to see a psychiatrist and an
4 ENT physician. AR 929. Dr. Mashood continued Plaintiff on his current medications. AR 929.

5 On August 16, 2012, Dr. Mashood noted that Plaintiff was currently on Cymbalta, and Xanax
6 and was taking Lortab very occasionally. He was still under Dr. Ross's care and had finished speech
7 therapy. He noted that Dr. Ross's August 2, 2012 report indicated that Plaintiff was still
8 experiencing psychological symptoms. AR 926. Dr. Mashood noted, however, that Plaintiff's mood
9 was normal and he was not angry or depressed during the examination. Plaintiff communicated with
10 him and the case manager without difficulty and did not express symptoms of depression or anxiety.
11 Dr. Mashood stated that he was very concerned about what happened after he saw Plaintiff on
12 January 31, 2012. He questioned whether Plaintiff's psychological symptoms in July 6, 2012 were
13 motivated by his belief that he would be declared at maximum medical improvement and released to
14 return to work. Dr. Mashood reiterated that Plaintiff needed to see a psychiatrist. He further stated
15 that his observation of Plaintiff's mental state was different from what was reported by Dr. Ross and
16 the speech pathologist. He stated that Plaintiff "may benefit from a different type of medication for
17 management of anger behavior and depression, if they do exist." AR 927.

18 On September 17, 2012, Plaintiff complained of neck, back, shoulder, elbow, knee and ankle
19 pain, as well as "persistent anger behavior and impaired memory." AR 924. Dr. Mashood reiterated
20 that Plaintiff needed to see a psychiatrist. On October 24, 2012, Dr. Mashood noted that Plaintiff
21 had still not seen a psychiatrist. He prescribed Cymbalta, Xanax and Lortab. AR 923. On
22 November 19, 2012, Plaintiff reported that he was awaiting authorization to see the psychiatrist. Dr.
23 Mashood noted that he was still being treated by a psychologist and his symptomatology had not
24 changed. AR 920. On December 17, 2012, Plaintiff complained of edema in the lower extremities,
25 and pain in the neck, back, elbows, knees, ankles and chest wall. Dr. Mashood prescribed Cymbalta,
26 Xanax and Lortab. AR 919. On January 14, 2013, Plaintiff reported headaches originating from
27 both eyes, extending to the forearms and back to the occipital area. He complained of pain in left
28 shoulder, elbows, knees, ankles, and low back. He also complained of hand numbness. Dr.

1 Mashood again prescribed Cymbalta, Xanax and Lortab and scheduled Plaintiff for a urine
2 toxicology test. AR 917.

3 Dr. Mashood reported on February 11, 2013 that the urine toxicology test showed no
4 metabolites of Xanax or Lortab in Plaintiff's system. This indicated to Dr. Mashood that the
5 Plaintiff was not taking the prescribed medications. Dr. Mashood discussed the test results with
6 Plaintiff who claimed that he had taken a "cleanser" which explained the absence of metabolites in
7 his system. AR 913. Dr. Mashood reiterated that Plaintiff needed to see a psychiatrist. He released
8 Plaintiff from his care and stated that upon completion of a psychiatric evaluation, Plaintiff's case
9 should be considered permanent and stationary, medically stable and ready for an impairment
10 evaluation. Dr. Mashood suspected that a psychiatric evaluation would be negative for any residual
11 cognitive deficit or posttraumatic stress disorder. AR 914.

12 Dr. Mark O. Reed saw Plaintiff on May 8, 2013. Plaintiff complained of chronic pain in the
13 neck, back, and elbow. He also disclosed his history of posttraumatic stress disorder and his
14 psychological counseling with Dr. Ross. Dr. Reed stated that Plaintiff was pleasant and cooperative,
15 but also very talkative and the doctor had to redirect him on multiple occasions. AR 1059. Dr. Reed
16 next saw Plaintiff on May 23, 2013 at which time Plaintiff's nurse/case manager was also present.
17 Dr. Reed noted that there were questions regarding Plaintiff's noncompliance with prescribed
18 medications based on the urine toxicology test obtained by Dr. Mashood. Dr. Reed was also
19 concerned about Plaintiff's use of multiple medications and informed him that he would not be
20 renewing his multiple medications. The nurse/case manager proposed a urine drug screen which the
21 Plaintiff adamantly refused. Dr. Reed stated that Plaintiff was "very aggressive and quite unhappy
22 here with these opinions. He reports that he has been deemed totally disabled by the Iron Worker's
23 Union and that he has no intention of returning back to any type of even restricted duty
24 employment." AR 1049. Plaintiff became very adamant and angry while discussing the repeat drug
25 screen. Dr. Reed stated "that during this tirade, he easily flexes and extends his neck, gestures
26 violently with his arms and shoulders, leans forward quite easily with his low back area." AR 1050.
27 Under "Assessment," Dr. Reed stated that Plaintiff's subjective complaints greatly outweighed the
28 objective medical findings. AR 1050.

1 On June 12, 2013, Dr. Reed noted that Plaintiff had completed a functional capacity
2 evaluation which placed him in the sedentary to light work category. Dr. Reed, however, got the
3 distinct impression “that he is not wanting to return to work in any capacity.” AR 1045. Dr. Reed
4 also noted that Plaintiff laughed, smiled, and was very cooperative and pleasant during this visit, in
5 contrast to his behavior on May 23, 2013. On July 23, 2013, Dr. Reed counseled Plaintiff at length
6 regarding his need to minimize his use of Lortab for what was probably a chronic musculoskeletal
7 condition. He stated that Plaintiff exhibited a lot of verbosity, and talked in circles regarding the
8 discussion about Lortab. AR 1035.

9 Dr. Carla Perlotta performed a psychological evaluation of Plaintiff on May 21, 2013 at the
10 request of the Bureau of Disability. Dr. Perlotta noted that Plaintiff’s written Function Report listed
11 a history of PTSD, memory loss, ringing in the ears, hearing loss and chronic pain. Plaintiff reported
12 difficulty with personal care, but that he was able to prepare simple meals, do small loads of laundry
13 and put clothes away. He was able to go out riding in a car, but did not drive himself because of
14 pain, PTSD, memory loss, headaches, and medication reaction. Plaintiff was able to go out alone
15 and shop in stores for various items. He reported that he was not able to pay bills, handle a savings
16 account, or use a checkbook, but could count change. He did not spend time with others and was not
17 able to follow verbal or written instructions. Plaintiff reported that he had frontal and temporal lobe
18 brain damage and scar tissue. AR 722. *See also* Plaintiff’s Function Report-Adult. AR 338-346.

19 Plaintiff told Dr. Perlotta that he couldn’t remember anything and had bad headaches. He
20 stated that he “was knocked out three times during the accident” and had problems with memory,
21 concentration, rages, ringing in the ears, chronic pain, headaches and automatic reflexes.” AR 722.
22 He had problems with PTSD and was jumpy, hypervigilant and would grab onto things, sometimes
23 breaking them. He disliked crowds. He had flashbacks twice a month and had periods of crying and
24 rages. He became very emotional when he saw machines similar to the one involved in the accident
25 and avoided places that reminded him of the accident. AR 722-23. He would sometimes zone out
26 and disassociate. He had intrusive thoughts and would become emotional when he talked about what
27 happened. He was unable to work on a computer screen more than fifteen minutes because of
28 headaches. He also had problems with depression. “[H]e was down daily and did not enjoy his

1 regular activities.” AR 723. He isolated himself and would not leave the house. He had problems
2 with concentration and sleep. He had feelings of worthlessness, guilt and hopelessness. He had
3 passive thoughts of self-harm, but no plan or intent. He would think about hurting others, but these
4 were only impulsive thoughts and he had no plan or intent to harm others. AR 724. Dr. Perlotta
5 noted that although Plaintiff did not go to the hospital immediately after the accident, “[h]e reported
6 that he broke his ankles, feet, hips, shoulders, ribs, elbows, neck, wrists, head, knees, legs, upper and
7 lower back and hands.” AR 723. In order to reduce pain, he took prescription medications all the
8 time and attended physical therapy. Plaintiff’s current medications included Lortab, Cymbalta,
9 Alprazolam, Fioricet, Lidoderm, and Diazepam. AR 722-723.

10 Dr. Perlotta noted that Plaintiff was adequately dressed and sufficiently groomed. His facial
11 expression and motor activity were not excessive. He had some large gestures with his arms. His
12 interactions were friendly and open. Plaintiff’s speech quality was a little loud. His pronunciation
13 was fairly clear, but with a mild stutter. He demonstrated difficulty at times in finding words. His
14 speech was well organized and relevant to the discussion. Plaintiff’s mood was sober, sad, uneasy
15 and somewhat variable. He was easily upset. His affect was sober and almost tearful, but generally
16 appropriate to the context of the conversation. Plaintiff stated that he was not experiencing any
17 auditory or visual hallucinations. Delirium, dementia, amnesia, cognitive disorders, thought
18 disorders, and psychotic disorders were not apparent. Plaintiff was oriented to person, place, time
19 and the purpose of the visit. AR 724.

20 On cognitive function tests, Plaintiff scored low average on the digit span tests. On serial
21 7’s, he completed fourteen calculations without error. His short term memory was poor. AR 725.
22 His delayed memory was marginally better. His immediate memory was within low normal limits
23 based on the digital span trials. His long term memory appeared intact and his fund of information
24 was below average. Plaintiff showed poor judgment on vocabulary testing. AR 725. Dr. Perlotta
25 stated that Plaintiff appeared to be putting forth good effort and attempted all tasks that were
26 requested of him. The only unusual inconsistency was Plaintiff’s statement that he had broken
27 nearly every bone in his body, yet he never went to the hospital. Dr. Perlotta stated that “[i]t seems
28 unlikely that he would be able to walk around with broken ankles and knees.” AR 726.

1 Plaintiff told Dr. Perlotta that a typical day consisted of waking up at 4:30 A.M, eating
2 breakfast, showering and reading the Bible. In the afternoon, he would complete his homework and
3 do Luminosity, a computer program to help with cognitive issues. In the evening, he ate dinner,
4 spent some time with his girlfriend, and went to bed between 9:30 and 12:30 A.M. He would have
5 to get up every two hours due to bladder problems. “He would wake up and sweat, grabbing his
6 girlfriend or a nearby object. Sometimes he would break objects. He had nightmares. He was
7 scared with no feeling in his arms and legs and this happened nightly. In order to help him sleep, he
8 took Cymbalta, Xanax, Valium and a pain patch.” AR 726. Plaintiff talked to family members
9 every day, used the phone to call family and friends, and occasionally went out the eat with family
10 and friends. He attended church. For recreation, he visited at a friend’s house and watched movies.
11 He helped with cooking and laundry. He found it difficult to drive. He was able to go shopping, but
12 needed the help of another person. He also received help in handling money. He was able to take
13 care of his personal hygiene and dress himself. “He was not able to concentrate on a task until he
14 finished it.” He was not able to understand and remember what he read or programs that he saw on
15 television. AR 726.

16 Dr. Perlotta stated that Plaintiff was “functioning in the Low Average range of intellectual
17 ability.” AR 726. He would likely have some difficulty understanding, remembering, and carrying
18 out an extensive variety of complex instructions and in following detailed instructions without
19 significant support such as receiving instructions in multiple formats and having a reference back to
20 them. Plaintiff demonstrated good social skills and did not appear to have difficulty in his ability to
21 interact with others, although he reported periods of rage when he had thoughts about hurting others.
22 Plaintiff’s ability to attend and concentrate would be interrupted intermittently due to his pain and
23 emotional issues. AR 726-27. His prognosis depended primarily on his physical condition. Dr.
24 Perlotta noted that “[h]e had seemingly been through an incredible traumatic accident, resulting in
25 much damage to his body and brain. His emotional issues were likely related to his head trauma and
26 accident in general.” AR 727. Dr. Perlotta stated that Plaintiff would benefit from both psychiatric
27 and therapeutic support to assist him in remediating his symptoms of anxiety, depression and chronic
28 pain. She also stated that Plaintiff would likely require extensive rehabilitation given the level of his

1 described injuries. AR 727.

2 Dr. Richard Pratt of Oasis Counseling, LLC performed a psychological evaluation of Plaintiff
 3 in January 2014 at the request of AIG Insurance. AR 1168-1171. Based on the history provided by
 4 Plaintiff and his wife, Dr. Pratt noted that Plaintiff had undergone surgeries on the elbows, knees,
 5 shoulder and ankles, and was scheduled for back surgery.⁵ AR 1168. Dr. Pratt stated that Plaintiff
 6 suffered frontal lobe brain damage and significant memory impairment as a result of the March 2,
 7 2009 accident. He noted that Plaintiff had been diagnosed with frequent and severe headaches and
 8 concentration disturbance. Plaintiff's wife's reported that he suffered from excessive sleeping during
 9 the day, followed by restlessness at night, lack of communication and withdrawal behavior, poor
 10 personal hygiene, increase in temper outbursts, having a "far away" look, and getting lost inside his
 11 thoughts. AR 1169. Dr. Pratt stated that Plaintiff's insight and judgment were impaired as evident
 12 throughout testing. His thinking was very concrete and literal which was consistent with head injury
 13 and unilateral brain damage. Plaintiff was oriented to person, place and time. His memory was
 14 believed to be impaired—primarily at the visual levels of encoding. AR 1169. Dr. Pratt reviewed Dr.
 15 Ross's records and noted that Plaintiff had severe concentration difficulties which impeded his
 16 ability to fully absorb Dr. Ross's therapy and training. The combination of PTSD and organic
 17 impairment "mean that he will be workable while in the office, with difficulty, but will forget to
 18 followup with suggestions given to him by his therapists when he returns home." AR 1170.

19 In a reference to Dr. Mashood, Dr. Pratt stated that it was "apparent that Mr. Vella's
 20 treatment was interrupted by another Doctor insisting that he see a Psychiatrist." Dr. Pratt stated that
 21 a psychiatrist was not the appropriate medical professional to treat Plaintiff's mental condition
 22 because psychiatrists do not offer therapy, but instead write prescriptions for psychotropic
 23 medication. AR 1170. Dr. Pratt stated that it was his professional opinion that Plaintiff had
 24 significant brain injury, including post-concussion syndrome and severe memory disturbance. He
 25 was also suffering from posttraumatic stress disorder and underlying depression. AR 1170. He
 26

27 ⁵The medical records indicate that Plaintiff was determined to not be a candidate for back surgery despite
 28 his complaints of back pain.

1 stated that Dr. Ross's treatment was appropriate, even though it did not result in recovery. Dr. Pratt
2 stated that "most recovery will occur 6 to 9 months following the accident. While there has been
3 some recovery, Mr. Vella has been consistent in his core problem issues for almost five years." AR
4 1170. Dr. Pratt believed that Plaintiff had reached a psychological/psychiatric healing plateau, and
5 that he had a permanent disability associated with his ability to function adequately on an
6 occupational and social level. While Plaintiff would benefit from continued psychological treatment,
7 it was unlikely that he was capable of making appropriate cognitive changes. AR 1171.

8 Plaintiff had two sessions at Oasis Counseling on April 18 and May 30, 2014. The therapist
9 noted that Plaintiff's stream of thought was without disorganization and he did not appear to be
10 under the influence of any type of abnormal internal stimuli. "Sensorium was alert. Cognitive
11 functioning was intact. Thought style was inclusive of abstract ability. Intelligence as assessed by
12 syntax, vocabulary and general interaction appeared to be in the average range. Insight appeared fair
13 and judgment good." AR 1173. Plaintiff was casually dressed and groomed, and approached the
14 session in a calm and cooperative fashion. No unusual mannerisms or gestures were noted. Plaintiff
15 told the therapist that he had "post brain trauma seizure disorder" and he complained about panic
16 attacks, anger, depression and sleep problems. The therapist noted on May 30, 2014 that Plaintiff
17 was a little sleepy on the increased dose of Prozac, but his mood was much improved. AR 1172.

18 The ALJ arranged for three medical experts to testify at the hearings on July 15, 2014 and
19 November 17, 2014. None of these experts examined Plaintiff. Dr. Lowell Sparks, a board certified
20 physician in internal medicine and endocrinology, reviewed Plaintiff's medical records. He testified
21 that Plaintiff met Listing 1.08. Dr. Sparks did not render any opinions regarding Plaintiff's
22 psychological issues. AR 79-81. Dr. James M. Haynes, a board certified neurologist, testified that
23 Plaintiff's neurological conditions did not meet a listing. AR 83-84. With respect to Plaintiff's
24 complaints of headaches, he testified there must be a sustained treatment record to show that there is
25 some effort to deal with the headaches, and he did not find that in the records he reviewed. Dr.
26 Haynes noted that there were "a lot of symptoms without objective deficits." AR 82-84. He testified
27 that Plaintiff's inconsistent urine drug screen and refusal to undergo a second drug screen also raised
28 questions about his credibility. AR 84.

1 Dr. Haynes stated that the ALJ might give Plaintiff a closed period of disability for a year
2 after the accident. He stated that Plaintiff probably did lose consciousness in the accident and
3 qualified for a diagnosis of depression. AR 84-85. He agreed with Dr. Pratt that Plaintiff suffered
4 post-concussion syndrome and memory disturbance, but noted that his symptoms were totally
5 subjective. Dr. Haynes stated that Plaintiff's physical injuries and surgeries were things that most
6 people recover from, and are temporary impairments that do not result in lifetime disability. AR 86.
7 He believed that Plaintiff had the residual functional capacity to perform light work. AR 87.

8 Dr. Robert McDevitt, a board certified psychiatrist, testified at the hearing on November 17,
9 2014 that he reviewed Plaintiff's medical records, including the neurological and psychological
10 treatment records. AR 43-47. Dr. McDevitt's testimony was disjointed, confusing, and somewhat
11 inconsistent. He testified that Plaintiff "probably at this point does have some low grade depression.
12 I don't get the impression he has severe PTSD." AR 47. He also testified that some of Plaintiff's
13 memory issues may be secondary to the medications he was taking. Dr. McDevitt thought that
14 Plaintiff may equal Listing 12.04 and perhaps some elements of Listing 12.06. Dr. McDevitt stated
15 that based on the neurologist's evaluation, Plaintiff should be able to do simple, repetitive light
16 work. He testified that Plaintiff met listing 12.02 and perhaps listing 12.04. AR 48. He also
17 testified that "at this point we have a man who probably could do some light work or do some work
18 – he could have returned to work early in the situation. Too bad he didn't, but apparently the light
19 work was not available. . . ." AR 48. Dr. McDevitt further indicated that Plaintiff equaled Listing
20 12.04 under the C3 criteria. He stated:

21 I think that's the closest I can get. I can't get any B criteria. I don't
22 have any real good objective evidence of a concentrate (sic). You
23 know, he has subjective issues of concentration, but I don't have any
24 objective measures that would support. He's on medications that
would interfere with concentration. . . . So it's very marginal. It is
giving him the benefit of the doubt. . . . I think its too bad that he
hasn't returned to some kind of meaningful activity during this period
of time.

25 AR 54-55.

26 Plaintiff testified that he had not worked since March 2, 2009 and was still receiving
27 worker's compensation benefits. AR 60-61. He still had a driver's license, but stated that "they"
28

1 wanted him to turn it in. AR 63. His mother, father or wife drove him to wherever he needed to go.
2 He tried to attend church every Sunday. AR 64. He was in pain every day and could not lay down,
3 sit or stand for long periods of time. He prepared health shakes for himself and assisted in preparing
4 meals. He worked on his memory workbook and tried to use the computer, but could not do so. He
5 and his wife went out to visit a friend once or twice every two weeks and would stop at casinos to eat
6 dinner on the way back. AR 65. He testified that he could not work because of pain, memory loss
7 and the feeling that he wanted to injure other people all the time. AR 66. He felt very uncomfortable
8 around people. AR 67. He stated: "I was knocked out three different times and woke up . . . in a
9 period of probably like 10, 15 seconds." AR. 67. He also testified that he had been involved in
10 arguments and grabbing-pushing incidents with family members and others. AR 68.

11 Vocational expert Dr. Robin Generaux testified that Plaintiff's past work was performed at
12 the medium or heavy exertional level. AR 70-71. The ALJ asked her to assume a hypothetical
13 person of the same age, education and work experience as the Plaintiff and who was limited to
14 working at the light exertional level. The hypothetical person would also be limited to performing
15 simple, repetitive tasks that required only occasional or routine interaction with co-workers and the
16 public. Dr. Generaux testified that the hypothetical person would not be able to perform any of
17 Plaintiff's prior work. The person would, however, be able to perform the jobs of hand packager,
18 production helper and marking clerk for which there were substantial numbers of jobs available in
19 the national economy. AR 70-72. Dr. Generaux testified that the hypothetical person could perform
20 these jobs even if he was restricted to having no contact with the general public. AR 72-73.

21 **C. Administrative Law Judge's July 8, 2011 Decision.**

22 The ALJ applied the five-step sequential evaluation process established by the Social
23 Security Administration in determining whether Plaintiff was disabled. AR 15-32. The ALJ found
24 that Plaintiff met the insured status requirements of the Social Security Act through December 31,
25 2014. She also found that Plaintiff had not engaged in substantial gainful activity since March 2,
26 2009. At step two, the ALJ found that Plaintiff had the following severe impairments: depression
27 and physical combination of residuals from September 2009 left shoulder surgery, past knee
28 surgeries, March 2010 left elbow surgery, August 2010 right ankle surgery and September 2011 right

1 elbow surgery. AR 18-19. At step three, the ALJ found that from March 2, 2009 through January
 2 19, 2012, the severity of the combination of Plaintiff's impairments medically equaled the criteria of
 3 listing 1.08, 20 CFR Part 404, Subpart P, Appendix 1 (20 CFR §§ 404.1520(d), 404.1525 and
 4 404.1526).⁶ The ALJ did not find that Plaintiff's mental impairments met or equaled a listing.

5 The ALJ extensively summarized the records relating to the diagnosis and treatment of
 6 Plaintiff's alleged mental impairments. AR 19-25. Her summary is interspersed with critical
 7 comments regarding the diagnosis or treatment of Plaintiff's alleged mental impairments, particularly
 8 those of Plaintiff's treating neuropsychologist, Dr. Ross, and the examining psychologist, Dr. Pratt.
 9 The Court highlights those findings which appear to form the basis for the ALJ's conclusion that
 10 Plaintiff did not have a disabling mental impairment after January 19, 2012.

11 The ALJ stated that there was no clinical basis in the record for a finding of traumatic brain
 12 injury. Plaintiff had a normal mini-MSE (mental status examination), a full scale IQ of 94 and
 13 performance IQ of 96, normal EEG, and normal brain MRI. Dr. Haynes testified that Plaintiff had
 14 no significant neurological findings or concerns, except for subjective complaints, including
 15 headaches and post-concussive syndrome which should have resolved in 12 months after the
 16 accident and were therefore not severe. AR 19-20.

17 The ALJ stated that Dr. Ross's "similarly-worded treatment notes would usually repeat that
 18 the claimant's 'post-concussive syndrome' was 'improved,' his memory impairment was 'improved,'
 19 his PTSD was 'improved,' and he was 'making good symptomatic progress overall.'" AR 20. After
 20 the initial six therapy sessions with Dr. Ross, Plaintiff was still not taking any psychotropic
 21 medication. As noted previously, the ALJ erroneously stated that Plaintiff did not see Dr. Ross
 22 during the six month period preceding the filing of his application for disability benefits in January
 23 2012 and she implied that Plaintiff's visit to Dr. Ross on February 13, 2012 may have been an
 24 attempt to document continuous symptoms of PTSD and memory disturbances. AR 21. The ALJ

25
 26 ⁶Listing 1.08 is an impairment resulting from soft tissue injury of an upper or lower extremity, trunk, or
 27 face and head, under continuing surgical management, as defined in 1.00M, directed toward salvage or
 28 restoration of major function, and such major function was not restored or expected to be restored within 12
 months of onset.

1 stated that even after Plaintiff filed his disability application, Dr. Ross continued to note ““a gradual
 2 trend of improvement in symptoms.”” AR 22.

3 The ALJ noted Dr. Mashood’s November 17, 2011 statement that Plaintiff was not anxious
 4 or depressed and that he did not believe Plaintiff would require long-term psychotropic medications
 5 and should be weaned off them. The ALJ also referenced Dr. Broeske’s statements that the low dose
 6 psychotropic medications prescribed to Plaintiff in December 2011 were helpful and resulted in
 7 fewer panic attacks. AR 21. She cited Dr. Mashood’s statement in July 2012 that Plaintiff was now
 8 reporting a wide range of physical and mental symptoms which he did not have when Dr. Mashood
 9 saw him at the end of January 2012. The ALJ further stated that by August 2012 Dr. Mashood was
 10 challenging Plaintiff’s credibility for ““a host of reasons”” and then discharged Plaintiff from his care
 11 in February 2013 after the toxicology test showed that he was not taking prescribed pain
 12 medications. AR 22.

13 The ALJ cited Dr. Perlotta’s May 2013 report that Plaintiff was friendly and cooperative,
 14 demonstrated good social skills and should be able to interact appropriately with others, and ““was
 15 fully able to carry out simple 1 or 2 step instructions.”” AR 23. The ALJ rejected examining
 16 psychologist Dr. Pratt’s January 2014 opinion that Plaintiff had brain damage, noting that he was not
 17 a medical doctor and his opinion regarding brain damage was not supported by the medical records.
 18 The ALJ also stated that Dr. Pratt was apparently misinformed that insurance problems caused
 19 Plaintiff’s narcotics to be discontinued. The ALJ accorded no weight to Dr. Pratt’s opinion that
 20 Plaintiff would have a permanent disability due to inability to function on any occupational or social
 21 level. AR 24.

22 The ALJ also summarized the hearing testimony of Dr. Haynes and Dr. McDevitt, noting that
 23 Dr. McDevitt testified that there was no organic basis to support a diagnosis of traumatic brain injury
 24 or organic brain disorder, and that Plaintiff had only low grade depression and non-severe PTSD.
 25 AR 25. The ALJ discounted Dr. McDevitt’s testimony that Plaintiff possibly satisfied the C3
 26 criterial under Listing 12.04¹ because it was primarily based on Plaintiff’s subjective complaints

27
 28 ¹Listing 12.04 concerns “affective disorders” were are characterized by a disturbance of mood

1 which were not fully credible. The ALJ stated: “If these symptoms supposedly caused by the stress
 2 and anxiety of worker’s compensation litigation were so severe as to be of listing level in
 3 combination, there is no explanation for the lack of psychiatric treatment in this case. Further, if
 4 these subjective symptoms were as debilitating as alleged, there is no reason for the repeated
 5 comments by the neuropsychologist Dr. Ross that the claimant was always continuing the ‘trend of
 6 improvement’ despite only taking low doses of psychotropic medication.” AR 26. The ALJ agreed
 7 with Dr. McDevitt’s testimony that Plaintiff did not have traumatic brain injury (TBI) under Listing
 8 12.02.² The ALJ noted that the mini-mental status examination was normal (29/30), and the EEG
 9 and brain MRI studies were also normal. She further noted that Plaintiff drove himself home on the
 10 day of the accident and that Dr. Ross found no evidence of cognitive impairment or any significant
 11 neurological impairment. AR 26.

12 The ALJ also found that Plaintiff did not meet or medically equal Listing 12.06³ for anxiety
 13 disorder or PTSD because there was no evidence of significant impairment and Dr. McDevitt
 14 considered Plaintiff’s anxiety or PTSD to be non-severe. The ALJ rejected Plaintiff counsel’s
 15 proposed Listing 12.07⁴ “because there was no clinical diagnosis in the record of a somatoform
 16 disorder.” AR 26. The ALJ rejected an impairment under Listing 12.08, noting that while there had
 17 been several reported instances of hostility and irrationality on claimant’s part, the reports fell short
 18 of establishing a medically determinable personality disorder at 12.08.⁵ The ALJ further noted that
 19 Dr. Ross twice took the opportunity to emphasize that the claimant was able to independently control

20
 21 accompanied by a full or partial manic or depressive syndrome.

22 ²Listing 12.02 concerns “organic mental disorders” which involve psychological or behavioral
 23 abnormalities associated with dysfunction of the brain.

24 ³Listing 12.06 concerns “anxiety related disorders” in which “anxiety is either the prominent disturbance
 25 or it is experienced if the individual attempts to master symptoms.”

26 ⁴Listing 12.07 concerns “somatoform disorders” which are “[p]hysical symptoms for which there are no
 27 demonstrable organic findings or known physiological mechanisms.”

28 ⁵Listing 12.08 concerns “personality disorders” which exist when “personality traits are inflexible and
 29 maladaptive and cause either significant impairment in social or occupational functioning or subjective distress.”

1 his anger symptoms. AR 26-27.

2 The ALJ concluded that beginning January 20, 2012 and thereafter, the severity of Plaintiff's
3 mental impairment did not meet or medically equal listings 12.04, 12.06 and 12.07. AR 27. She
4 found that the "paragraph B" criteria of these listings was not satisfied because Plaintiff's
5 impairment did not result in at least two of the following: marked restriction of activities of daily
6 living; marked difficulties in maintaining social functioning; marked difficulties in maintaining
7 concentration, persistence, or pace; or repeated episodes of decompensation, each of extended
8 duration. The ALJ stated that "[a] marked limitations means more than moderate but less than
9 severe. Repeated episodes of decompensation, each of extended duration, means three episodes
10 within 1 year, or an average of once every 4 months, each lasting at least 2 weeks." AR 27.

11 The ALJ found that Plaintiff had no more than mild restrictions on activities of daily living.
12 He was able to make simple meals, dress and bathe himself, shop in stores for food, apartment
13 supplies and clothes; travel by car, and attend church weekly. The ALJ found that Plaintiff had only
14 moderate limitations in social functioning. He maintained a long term relationship/marriage, kept
15 appointments, shopped in stores and attended church. He also engaged in bicycling and walking,
16 visited friends every couple of weeks, had dinner at a casino, and went to movies. The ALJ also
17 noted Dr. Perlotta's finding that Plaintiff was friendly and cooperative, demonstrated good social
18 skills, and in her opinion would be able to interact appropriately with others in a work setting. AR
19 27-28.

20 The ALJ concurred with Dr. McDevitt's opinion that Plaintiff had only mild difficulties with
21 concentration, persistence or pace. He read the bible on a regular basis, did computer programs, and
22 traveled by car, shopped and attended church. The ALJ further stated: "Importantly, the claimant has
23 demonstrated the ability to do oral serial 7's—14 times consecutively without making an error [],
24 and mental status evaluations consistently observed his 'intact' cognition [] with 'well organized'
25 speech [] and stream of thought 'without disorganization []'." AR 28. She noted that during the
26 hearing, Plaintiff did not appear unable to follow the proceedings, and did not require excessive
27 repetition or redirection due to poor focus. The ALJ also found that Plaintiff had experienced no
28 episodes of decompensation of extended duration. There was no "psychiatric hospitalization or

1 emergent care, no psychiatric inpatient treatment, and not even psychiatric outpatient treatment.”
2 AR 28. Based on the foregoing, the ALJ also concluded that Plaintiff did not meet or equal one of
3 the listings under the “paragraph C” criteria. AR 28.

4 Prior to step four, the ALJ found that Plaintiff had the residual functional capacity to perform
5 light work as defined in 20 CFR 404.1567(b), subject to the limitation that he could perform simple
6 repetitive tasks requiring no more than occasional and routine interaction with co-workers and the
7 general public. AR 28-29. In making this finding, the ALJ again rejected Dr. Pratt’s opinion that
8 Plaintiff suffered from traumatic brain injury. AR 29. She noted that there were no full functional
9 capacity assessments from any of Plaintiff’s treating physicians. Although “isolated comments”
10 from Dr. Ross and Dr. Mashood might suggest a possibly more restrictive limitation for claimant, the
11 record indicated that Plaintiff received only conservative treatment after January 20, 2012. The ALJ
12 stated that “[t]he claimant does not see a psychiatrist, has never seen a psychiatrist, and apparently no
13 physician feels it is important for him to be under active medical management by a psychiatrist.” AR
14 29. The ALJ further found that Plaintiff’s low average IQ did not prevent him from performing
15 simple repetitive tasks. AR 29.

16 The ALJ also found that Plaintiff’s and his wife’s statements and testimony regarding the
17 severity of his physical and mental impairments after January 2012 were not credible. The ALJ
18 noted that the Plaintiff contended that he was required to use a cane, braces and a wheelchair “all the
19 time.” AR 30. However, the medical records “seldom if ever” referenced the use of such devices.
20 AR 30. Plaintiff testified that his maximum capacity for paying attention was only 15 minutes, but
21 reported enjoying going to movies. Plaintiff testified that he could not use a computer, but told Dr.
22 Ross that he could use computer programs. The ALJ further noted that Dr. Mashood and another
23 physician (Dr. Reed) questioned Plaintiff’s credibility regarding the severity of his physical
24 symptoms and subjective psychological symptoms. AR 30. The ALJ also rejected the credibility of
25 Plaintiff’s testimony that if he had to work, he was “going to kill someone.” AR 30. The ALJ noted
26 that the few references to Plaintiff’s temper and hostility in Dr. Ross’s records “were always
27 conjoined . . . with softening statements such as he was able to control these symptoms
28 independently.” AR 31. Plaintiff was not taking anti-psychotic medication to control his anger

1 symptoms and was not seeing a psychiatrist. There was also no evidence that Plaintiff incurred any
 2 legal trouble due to his alleged violent thoughts or veiled threats. AR 31.

3 At step four, the ALJ stated that the vocational expert's testimony supported the finding that
 4 Plaintiff did not have the residual functional capacity to perform his past work. The ALJ found,
 5 however, at step five, that Plaintiff had the residual functional capacity to perform the light
 6 exertional level jobs identified by the vocational expert: entry level hand-packer, production helper,
 7 and marking clerk. The ALJ therefore concluded that Plaintiff was "capable of making a successful
 8 adjustment to work that exists in significant numbers in the national economy," and was not disabled
 9 as of January 20, 2012. AR 32.

10 **DISCUSSION**

11 **I. Standard of Review**

12 A federal court's review of an ALJ's decision is limited to determining only (1) whether the
 13 ALJ's findings were supported by substantial evidence and (2) whether the ALJ applied the proper
 14 legal standards. *Smolen v. Chater*, 80 F.3d 1273, 1279 (9th Cir. 1996); *Delorme v. Sullivan*, 924
 15 F.2d 841, 846 (9th Cir. 1991). The Ninth Circuit has defined substantial evidence as "more than a
 16 mere scintilla but less than a preponderance; it is such relevant evidence as a reasonable mind might
 17 accept as adequate to support a conclusion." *Woish v. Apfel*, 2000 WL 1175584 (N.D. Cal. 2000)
 18 (quoting *Andrews v. Shalala*, 53 F.3d 1035, 1039 (9th Cir. 1995)); *see also Lewis v. Apfel*, 236 F.3d
 19 503 (9th Cir. 2001). The Court must look to the record as a whole and consider both adverse and
 20 supporting evidence. *Penny v. Sullivan*, 2 F.3d 953, 956 (9th Cir. 1993). Where the factual findings
 21 of the Commissioner of Social Security are supported by substantial evidence, the District Court
 22 must accept them as conclusive. 42 U.S.C. § 405(g). Hence, where the evidence may be open to
 23 more than one rational interpretation, the Court is required to uphold the decision. *Moore v. Apfel*,
 24 216 F.3d 864, 871 (9th Cir. 2000) (quoting *Gallant v. Heckler*, 753 F.2d 1450, 1453 (9th Cir. 1984)).
 25 *See also Vasquez v. Astrue*, 572 F.3d 586, 591 (9th Cir. 2009). The court may not substitute its
 26 judgment for that of the ALJ if the evidence can reasonably support reversal or affirmation of the
 27 ALJ's decision. *Flaten v. Sec'y of Health and Human Serv.*, 44 F.3d 1453, 1457 (9th Cir. 1995).

28 It is incumbent on the ALJ to make specific findings so that the court need not speculate as to

1 the findings. *Lewin v. Schweiker*, 654 F.2d 631, 635 (9th Cir. 1981), citing *Baerga v. Richardson*,
 2 500 F.2d 309 (3rd Cir. 1974). In order to enable the court to properly determine whether the
 3 Commissioner's decision is supported by substantial evidence, the ALJ's findings "should be as
 4 comprehensive and analytical as feasible and, where appropriate, should include a statement of
 5 subordinate factual foundations on which the ultimate factual conclusions are based." *Lewin*, 654
 6 F.2d at 635.

7 In reviewing the administrative decision, the District Court has the power to enter "a
 8 judgment affirming, modifying, or reversing the decision of the Commissioner of Social Security,
 9 with or without remanding the cause for a rehearing." 42 U.S.C. § 405(g). In the alternative, the
 10 District Court "may at any time order additional evidence to be taken before the Commissioner of
 11 Social Security, but only upon a showing that there is new evidence which is material and that there
 12 is good cause for the failure to incorporate such evidence into the record in a prior proceeding" *Id.*

13 **II. Disability Evaluation Process**

14 To qualify for disability benefits under the Social Security Act, a claimant must show that:
 15 (a) he/she suffers from a medically determinable physical or mental impairment that can be expected
 16 to result in death or that has lasted or can be expected to last for a continuous period of not less than
 17 twelve months; and (b) the impairment renders the claimant incapable of performing the work that
 18 the claimant previously performed and incapable of performing any other substantial gainful
 19 employment that exists in the national economy. *Tackett v. Apfel*, 180 F.3d 1094, 1098 (9th Cir.
 20 1999); *see also* 42 U.S.C. § 423(d)(2)(A). The claimant has the initial burden of proving disability.
 21 *Roberts v. Shalala*, 66 F.3d 179, 182 (9th Cir 1995), *cert. denied*, 517 U.S. 1122 (1996). If the
 22 claimant establishes an inability to perform his or her prior work, the burden shifts to the
 23 Commissioner to show that the claimant can perform a significant number of other jobs that exist in
 24 the national economy. *Hoopai v. Astrue*, 499 F.3d 1071, 1074-75 (9th Cir. 2007).

25 Social Security disability claims are evaluated under a five-step sequential evaluation
 26 procedure. *See* 20 C.F.R. § 404.1520(a)-(f). *Osenbrock v. Apfel*, 240 F.3d 1157, 1162 (9th Cir.
 27 2001). The claimant carries the burden with respect to steps one through four. *Tackett v. Apfel*, 180
 28 F.3d 1094, 1098 (9th Cir. 1999). If a claimant is found to be disabled, or not disabled, at any point

1 during the process, then no further assessment is necessary. 20 C.F.R. § 404.1520(a). The five steps
 2 of the evaluation process are outlined in the ALJ's decision and will not be repeated here. AR 16-17.
 3 As the ALJ stated in her decision, if the claimant is found disabled at any point in the process, then
 4 the ALJ must also determine whether the disability continued through the date of the decision. AR
 5 17. In order to find that the disability did not continue through the date of decision, the ALJ must
 6 show that medical improvement occurred which related to the claimant's ability to work or that
 7 exceptions apply. In making this determination the ALJ must follow an additional eight-step
 8 evaluation process set forth in 20 CFR § 404.1595(f). AR 17-18.

9

**III. Whether the ALJ Erred in Determining that Plaintiff's Mental Impairments
 Were Not Disabling.**

10 In concluding that Plaintiff was not disabled as a result of his mental impairments, the ALJ
 11 impliedly rejected Dr. Ross's September 17, 2013 opinion that Plaintiff's mental conditions rendered
 12 him unable to work. The ALJ expressly rejected the similar opinion of examining psychologist Dr.
 13 Pratt. The ALJ gave greater weight to examining psychologist Dr. Perlotta's opinion that Plaintiff
 14 demonstrated good social skills, was able to interact with others, and carry out simple one or two
 15 step instructions. The ALJ accepted the opinions of non-examining medical experts, Dr. Haynes and
 16 Dr. McDevitt, that Plaintiff did not have traumatic brain injury or severe PTSD. The ALJ, however,
 17 rejected Dr. McDevitt's opinion that Plaintiff's affective disorder met listing 12.04. AR 47. The
 18 ALJ's decision was also based on her finding that Plaintiff's statements regarding the severity of his
 19 physical and mental impairments were not credible and that his activities of daily living indicated
 20 that he was capable of limited light work. AR 31.

21 As a general rule, more weight should be given to the opinion of a treating physician than to
 22 the opinion of physicians who do not treat the claimant. *Garrison v. Colvin*, 759 F.3d 995, 1012 (9th
 23 Cir. 2014); *Lester v. Chater*, 81 F.3d 821, 830 (9th Cir. 1995). The opinion of an examining
 24 physician is also generally entitled to greater weight than that of a non-examining physician. *Id.*, at
 25 1012, citing *Ryan v. Comm'r of Soc. Sec.*, 528 F.3d 1194, 1198 (9th Cir. 2008). The weight afforded
 26 to a non-examining physician's opinion depends on the degree to which he provides supporting
 27 explanation for his opinions. *Id.* In explaining the grounds for according greater weight to the
 28

1 opinions of a treating physician, 20 C.F.R. § 404.1527(c)(2) states that a treating physician is likely
2 to be “most able to provide a detailed, longitudinal picture of [the claimant’s] medical impairment(s)
3 and may bring a unique perspective to the medical evidence that cannot be obtained from the
4 objective medical findings alone or from reports of individual examinations, such as consultive
5 examinations or brief hospitalizations.” 20 C.F.R. § 404.1527(c)(2). If the treating physician’s
6 opinion on the nature and severity of the claimant’s impairment is well-supported by medically
7 acceptable clinical and laboratory diagnostic techniques and is not inconsistent with other substantial
8 evidence in the case record, it will be given controlling weight. *Id.*

9 Even if the treating physician’s opinion is not given controlling weight, the ALJ is required to
10 consider certain factors in determining the weight to be given to the opinion. 20 C.F.R. §
11 404.1527(c)(2). These factors include (i) the length of the treatment relationship and the frequency
12 of examination and (ii) the nature and extent of the treatment relationship. *Id.* In evaluating the
13 opinions of treating, examining and nonexamining physicians, the ALJ should consider the extent to
14 which the opinion is supported by relevant evidence, particularly medical signs and findings; the
15 extent to which the opinion is consistent with the record as a whole; whether the physician is a
16 specialist opining within the area of his specialty; and other factors, including the physician’s
17 familiarity with Social Security disability programs and their evidentiary requirements. 20 C.F.R. §
18 404.1527(c)(3)-(6).

19 If a treating or examining doctor’s opinion is contradicted by another doctor’s opinion, the
20 ALJ may only reject it by providing specific and legitimate reasons supported by substantial
21 evidence. *Garrison v. Colvin*, 759 F.3d at 1012. “This is so because, even when contradicted, a
22 treating or examining physician’s opinion is still owed deference and will often be ‘entitled to the
23 greatest weight . . . even if it does not meet the test for controlling weight.’” *Id.*, quoting *Orne v.*
24 *Astrue*, 495 F.3d 625, 633 (9th Cir. 2007). To satisfy the substantial evidence requirement, the ALJ
25 should set forth a detailed and thorough summary of the facts and conflicting clinical evidence, state
26 his interpretations thereof, and make findings. *Id.*, citing *Reddick v. Chater*, 157 F.3d 715, 725 (9th
27 Cir. 1998). “‘The ALJ must do more than state conclusions. He must set forth his own
28 interpretations and explain why they, rather than the doctors’ are correct.’” *Id.*

1 The ALJ is not bound by a treating physician's opinion that a patient is unable to work.
 2 *McLeod v. Astrue*, 640 F.3d 881, 885 (9th Cir. 2011). While a treating physician's evaluation of a
 3 patient's ability to work may be useful in the disability determination, a treating physician ordinarily
 4 does not consult a vocational consultant or have the expertise of one. "An impairment is a purely
 5 medical condition. A disability is an administrative determination of how an impairment in relation
 6 to education, age, technological, economic, and social factors, affects the ability to engage in gainful
 7 activity." The law reserves the disability determination to the Commissioner. *Id.* at 884, citing 20
 8 C.F.R. § 404.1527(e)(1). *See also Kibble v. Comm'r*, 584 Fed.Appx. 717, 719 (9th Cir. Sept. 2,
 9 2014) (unpublished memorandum) (ALJ was not required to defer to a physician on the ultimate
 10 determination of disability).

11 Dr. Ross performed psychological and neuropsychological evaluations of Plaintiff in August
 12 and September 2011 and thereafter provided psychological counseling to Plaintiff on a bimonthly
 13 basis through June 11, 2014, with a few follow-up visits thereafter. The duration and frequency of
 14 Dr. Ross's treatment generally supports giving greater weight to her opinions regarding the severity
 15 of Plaintiff's psychological symptoms than to the opinions of examining psychologists such as Dr.
 16 Perlotta and Dr. Pratt who only saw Plaintiff on one or a few occasions. The ALJ correctly noted
 17 that Dr. Ross's "similarly worded treatment notes would usually repeat that the claimant's 'post-
 18 concussive syndrome' was 'improved,' his memory impairment was 'improved,' his PTSD was
 19 'improved,' and he was 'making good symptomatic progress overall.'" AR 20. Contrary to
 20 Plaintiff's argument, this statement does not misrepresent Dr. Ross's progress notes. The progress
 21 notes, in fact, consist of general, vague and repetitive descriptions of Plaintiff's subjective symptoms
 22 and of Dr. Ross's impressions.

23 *Garrison v. Colvin*, 759 F.3d at 1017, notes however, that "[r]eports of 'improvement' in the
 24 context of mental health issues must be interpreted with an understanding of the patient's overall
 25 well being and the nature of her symptoms. . . . They must also be interpreted with an awareness that
 26 improved functioning while being treated and while limiting environmental stressors does not always
 27 mean that a claimant can function effectively in the workplace." Two years after commencing
 28 psychological treatment, Dr. Ross stated in her September 17, 2013 letter that Plaintiff was still

1 experiencing severe symptoms of depression, anxiety and inability to control anger that rendered him
2 incapable of successfully functioning in a work environment. The ALJ, however, did not even
3 discuss Dr. Ross's September 17, 2013 letter.

4 The ALJ cited other evidence in the record that appeared to contradict Dr. Ross's opinion
5 regarding the severity of Plaintiff's psychological symptoms. The ALJ noted that once low dose
6 psychotropic medications were prescribed to Plaintiff in December 2011, he reported fewer panic
7 attacks. AR 21. Dr. Broeske also stated in March 2012 that Plaintiff benefitted from the increased
8 dosage of Cymbalta and had less generalized pain and depressive symptoms. The medication also
9 provided some relief for his headaches. AR 564. The ALJ also noted Dr. Mashood's and Dr. Reed's
10 reports which indicated that Plaintiff did not appear to be anxious or depressed during their
11 examinations, as well as their observations that his subjective symptoms of physical pain were
12 inconsistent with the objective medical findings. The ALJ also noted Dr. Mashood's findings
13 regarding Plaintiff's non-use of prescribed pain medication which went to the issue of his credibility.
14 AR 22. The ALJ further noted Dr. Perlotta's May 2013 findings that Plaintiff was friendly and
15 cooperative, demonstrated good social skills, and despite some memory impairment, appeared
16 capable of carrying out simple 1 or 2 step instructions. AR 23.

17 Some of the ALJ's findings, however, call into question the legitimacy of her reasons for
18 impliedly rejecting Dr. Ross's opinion regarding the severity of Plaintiff's psychological symptoms.
19 The ALJ incorrectly stated that Plaintiff did not receive counseling from Dr. Ross during the six
20 months preceding the filing of his disability application in January 2012. AR 21. The ALJ
21 suggested that Plaintiff's February 2012 visit with Dr. Ross may have been an attempt to document
22 continuous symptoms of PTSD and memory disturbances that were not otherwise supported by the
23 record. Plaintiff, however, had counseling sessions with Dr. Ross approximately twice a month from
24 September 2011 through January 2012.

25 The ALJ also made repeated references to the fact that Plaintiff did not see a psychiatrist or
26 receive psychiatric treatment. These references include the following: "[T]he record indicates that
27 the claimant was not seeing a neurologist, a psychiatrist or even a psychotherapist, other than the
28 minimally-informative Dr. Ross, although he continued to see a speech therapist for 'unknown

1 reasons' as opined by Dr. Mashood."⁶ AR 22. "The claimant would continue to see Dr. Ross . . .
 2 and without psychiatric specialist referral at any time." AR 24. "If these symptoms supposedly
 3 caused by the stress and anxiety of worker's compensation litigation⁷ were so severe as to be of
 4 listing level in combination, there is no explanation for the lack of psychiatric treatment in this case."
 5 AR 26. "The record documents no psychiatric hospitalization or emergent care, no psychiatric
 6 inpatient treatment, and not even psychiatric outpatient treatment." AR 28. "The claimant does not
 7 see a psychiatrist, has never seen a psychiatrist, and apparently no physician feels it is important for
 8 him to be under active medical management by a psychiatrist." AR 29.⁸

9 The ALJ's emphasis on the lack of psychiatric care appears to emanate from Dr. Mashood's
 10 statements on July 19, 2012 and consistently thereafter that Plaintiff should be evaluated by a
 11 psychiatrist. AR 932. It is evident that Dr. Mashood did not believe that Plaintiff was suffering from
 12 significant depression, anxiety or PTSD. Nor did he believe that the therapy provided by Dr. Ross
 13 was necessary. It may have been Dr. Mashood's opinion that a psychiatrist was more qualified to
 14 evaluate Plaintiff's mental condition than was a psychologist. He clearly anticipated that a
 15 psychiatric examination would result in a finding that Plaintiff did not have significant depression or
 16 anxiety. AR 914. Dr. Pratt, in his January 2014 report, however, provided a counter-argument that
 17 Plaintiff's psychological condition was more appropriately treated by a psychologist than by a
 18 psychiatrist. AR 1170.

19 20 C.F.R. § 404.1513(a)(2) recognizes that licensed or certified psychologists are acceptable
 20 medical sources to establish whether a claimant has a medically determinable mental impairment. In
 21 fact, the Bureau of Disability Adjudication referred Plaintiff for examination and evaluation by Dr.

22
 23 ⁶Plaintiff was referred to the speech therapist by Dr. Broeske pursuant to a recommendation by Dr. Ross.
 24 AR 574, 595.

25 ⁷The records do not indicate that Plaintiff's stress and anxiety were caused by worker's compensation
 26 litigation. Rather, they indicate that Plaintiff's alleged PTSD, depression and anxiety emanated from the physical
 27 trauma of the March 2, 2009 accident and Plaintiff's subsequent medical treatment, including several surgeries
 28 on his upper and lower extremities.

⁸The Commissioner's brief also references the fact that "Plaintiff never sought treatment from a
 29 psychiatrist." *Cross Motion* (#17), pg. 5:11-12.

1 Perlotta, a psychologist. A licensed psychologist is clearly qualified to diagnose and treat mental
2 illnesses such as those allegedly suffered by Plaintiff.

3 Plaintiff's medical care was under the management of the worker's compensation
4 administrator. Although Dr. Mashood recommended that Plaintiff be referred to a psychiatrist, there
5 is no indication that he was, in fact, referred for such an examination. Nor is there any evidence that
6 Plaintiff failed to attend a scheduled psychiatric examination.

7 There is also no indication that the ALJ considered the fact that Dr. Mashood's relationship
8 to Plaintiff was not simply that of a treating physician. Dr. Mashood was the "Designated
9 Impairment Evaluator," charged with determining when Plaintiff reached maximum medical
10 improvement for his work related injuries and could be released to return to work. Unlike a treating
11 physician whose interest and potential bias may be in favor of the patient, Dr. Mashood's potential
12 bias may have been in favor the worker's compensation insurer's interest in terminating Plaintiff's
13 medical treatment and certifying him to return to work. This does not mean that Dr. Mashood's
14 opinions regarding Plaintiff's alleged mental impairments or need for ongoing psychological
15 counseling were wrong. The ALJ, however, should have considered and addressed Dr. Mashood's
16 role in managing Plaintiff's medical treatment before accepting, at face value, his assertions that
17 Plaintiff needed to be examined by a psychiatrist.

18 In any event, the ALJ did not explain why the lack of psychiatric examination or treatment
19 was significant, given that Plaintiff was under the continuing and regular care of a licensed
20 psychologist from September 2011 through June 2014. Did the ALJ believe that severe mental
21 impairments can only be diagnosed and treated by psychiatrists? If so, what is the basis for that
22 belief? The ALJ failed to demonstrate that the lack of psychiatric examination or treatment was a
23 legitimate reason to reject Dr. Ross's opinion regarding the severity of the Plaintiff's psychological
24 symptoms.

25 The Court must determine whether ALJ's errors were harmless. Harmless error principles
26 apply in Social Security disability determinations. *Molina v. Astrue*, 674 F.3d 1104, 1115 (9th Cir.
27 2012), citing *Stout v. Comm'r of Soc. Sec. Admin.*, 454 F.3d 1050, 1054 (9th Cir. 2006) (collecting
28 cases). "[A]n ALJ's error is harmless when it is 'inconsequential to the ultimate nondisability

1 determination.”” *Id.* citing *Carmickle v. Comm’r of Soc. Sec. Admin.*, 533 F.3d 1155, 1162 (9th Cir.
 2 2008), *Tommasetti v. Astrue*, 533 F.3d 1035, 1038 (9th Cir. 2008) and *Robbins v. Soc. Sec. Admin.*,
 3 466 F.3d 880, 885 (9th Cir. 2006); and *Stout*, 454 F.3d at 1055. “In other words, in each case we
 4 look at the record as a whole to determine whether the error alters the outcome of the case.”

5 The ALJ’s error in stating that Plaintiff did not treat with Dr. Ross in the six month period
 6 prior to the filing of his disability application, standing alone, might be harmless error. The ALJ’s
 7 repeated emphasis on the lack of psychiatric examination or treatment, however, cannot be viewed as
 8 inconsequential to her ultimate disability determination. Two psychologists, Dr. Ross and Dr. Pratt,
 9 opined that Plaintiff suffered from severe psychological impairments that prevented him from being
 10 able to function in any working environment. Dr. Perlotta, however, arguably found that Plaintiff’s
 11 mental impairments were not so severe as to prevent him from working. The non-examining
 12 psychiatrist, Dr. McDevitt, gave confusing and inconsistent hearing testimony as to whether
 13 Plaintiff’s mental impairments met or medically equaled a listing. Although other evidence in the
 14 record could support a conclusion that Plaintiff’s mental impairments did not preclude him from
 15 working as of January 20, 2012, the ALJ’s factual mistake regarding Dr. Ross’s treatment and her
 16 unsupported reliance on the lack of psychiatric treatment as grounds for discrediting Dr. Ross’s
 17 opinion and Plaintiff’s credibility were not inconsequential to her determination that Plaintiff’s
 18 mental impairments were not disabling. Reversal of the ALJ’s decision is therefore required.

19 The Ninth Circuit has established a three-part credit-as-true standard which must be satisfied
 20 in order to remand a case to an ALJ with instructions to calculate and award benefits. The test
 21 requires the court to find that (1) the record has been fully developed and further administrative
 22 proceedings would serve no useful purpose; (2) the ALJ failed to provide legally sufficient reasons
 23 for rejecting evidence, whether claimant testimony or medical opinion; and (3) if the improperly
 24 discredited evidence was credited as true, the ALJ would be required to find the claimant disabled on
 25 remand. *Garrison*, 759 F.3d at 1020, citing *Ryan v. Commissioner of Social. Sec.*, 528 F.3d 1194,
 26 1202 (9th Cir. 2008); *Lingenfelter v. Astrue*, 504 F.3d 1028, 1041 (9th Cir. 2007); *Orn v. Astrue*, 495
 27 F.3d 625, 640 (9th Cir. 2007); *Benecke v. Barnhart*, 379 F.3d 587, 595 (9th Cir. 2004); and *Smolen*
 28 *v. Chater*, 80 F.3d 1273, 1292 (9th Cir. 1996). *Garrison* states that it may be an abuse of discretion

1 not to remand with direction to make payment when all three conditions are met. The court stated,
 2 however, that the rule envisions some flexibility and the case should be remanded for further
 3 proceedings if an evaluation of the record as a whole creates serious doubt that a claimant is, in fact,
 4 disabled. *Id.* at 1020-21. More recently in *Treichler v. Comm'r of Soc. Sec. Admin.*, 775 F.3d 1090,
 5 1101-02, the court stated that even when the elements of the credit-as-true rule are present, the
 6 decision to remand for additional evidence or simply to award benefits is in the discretion of the
 7 court.

8 In this case, the uninformative nature of Dr. Ross's progress notes provide grounds to
 9 question her statements that Plaintiff was experiencing severe depression, anxiety and anger. This
 10 also makes it difficult to evaluate and reconcile her repeated statements that Plaintiff's symptoms
 11 were improving with her opinion, after two years of therapy, that Plaintiff was still experiencing
 12 severe and disabling psychological symptoms. The subjective nature of Plaintiff's complaints, his
 13 inconsistent statements about whether he lost consciousness in the accident, the observations of Dr.
 14 Mashhood, Dr. Reed and Dr. Perlotta that Plaintiff did not display significant or severe symptoms of
 15 memory loss, depression or anxiety, and the credibility issues regarding his complaints of physical
 16 pain create serious doubt as to whether he was, in fact, disabled.

CONCLUSION

17 The ALJ's decision should be reversed because she failed to provide specific and legitimate
 18 reasons for rejecting the opinions of Plaintiff's treating psychologist regarding the severity of
 19 Plaintiff's mental impairments after January 19, 2012. The record as a whole, however, casts serious
 20 doubts as to whether Plaintiff was disabled after January 19, 2012. This case should therefore be
 21 remanded for further hearing and determination as to whether Plaintiff was disabled as a result of
 22 mental impairments. Accordingly,

RECOMMENDATION

25 **IT IS HEREBY RECOMMENDED** that Plaintiff's Motion for Remand (ECF No. 12) be
 26 **granted** and that this case be remanded to the Social Security Administration to determine whether
 27 Plaintiff was disabled after January 19, 2012. The Acting Commissioner's Cross-Motion to Affirm
 28 (ECF No. 17) should be **denied**.

NOTICE

Pursuant to Local Rule IB 3-2, any objection to this Finding and Recommendation must be in writing and filed with the Clerk of the Court within fourteen (14) days. The Supreme Court has held that the courts of appeal may determine that an appeal has been waived due to the failure to file objections within the specified time. *Thomas v. Arn*, 474 U.S. 140, 142 (1985). This circuit has also held that (1) failure to file objections within the specified time and (2) failure to properly address and brief the objectionable issues waives the right to appeal the District Court's order and/or appeal factual issues from the order of the District Court. *Martinez v. Ylst*, 951 F.2d 1153, 1157 (9th Cir. 1991); *Britt v. Simi Valley United Sch. Dist.*, 708 F.2d 452, 454 (9th Cir. 1983).

DATED this 3rd day of August, 2016.

George Foley Jr.
GEORGE FOLEY, JR.
United States Magistrate Judge